

SHERIFF'S OFFICE

- I. Please describe large revenue and expense variations from the current year to the proposed year.
 1. **84 Jail Bed Addition:** The FY 09-10 Proposed Budget includes funding for an additional 84 beds at the jail. The cost of this addition is \$3,280,519. The personnel related to this addition is included on the Dept. Administration line on page 204 of the Proposed Budget document and is the main reason for the \$2,574,983 increase on this line. The Materials & Services related to the addition are apportioned in the related program, e.g. Food Services, Jail Security, Facilities, etc.
 2. **County Charges:** In FY 09-10 all county charges (County Overhead, Information Services, PERS Bond, Purchased Insurance and Risk Management) for the General Fund are budgeted in one program. This was done for administrative reasons as the allocation of these charges changes with every change to the Sheriff's Office budget during the budget process.

The program used for all county charges is a program that was eliminated in the FY 08/09 budget process (Training Administration). On page 204 of the Proposed Budget document, the Training Administration/County Charges program is grouped with the other training programs on the "Training" line for a total of \$5,884,308. The total of the training programs is actually \$65,192; the other \$5,819,116 is county charges.

In fiscal years 06-07, 07-08 and 08-09, county charges were included in the operating programs, so many operating programs appear to be contracting in FY 09/10. This is generally not the case (all programs in the Sheriff's Office Base Budget maintain the FY 08/09 level of service except for the Traffic & Life Safety Team [see below]).

The General Fund portion of the Sheriff's Office pays \$5,819,116 in county charges. The other Sheriff's Office funds pay another \$1,798,451 in county charges for a combined total of \$7,617,867 in FY 09-10. These county charges totaled \$6,598,920 in FY 08-09. The increase in FY 09-10 is \$1,018,947 or 15.4%.

3. **Parole & Probation:** Operating costs for Parole & Probation in FY 09-10 are increasing by \$367,291 or 6.5%. In order to maintain the same level of service in FY 09-10, additional General Fund was needed. FY 08-09 General Fund was originally \$108,919. An additional \$175,000 of General Fund support was approved by the Board of Commissioners after the mid-year state reduction in CCA funds for a total of \$283,919.

General Fund support in FY 09-10 for the same level of service as in FY 08-09 is \$1,026,166. The main reason for the increase is that as costs increase in Parole & Probation, revenues have not kept pace. In particular, a \$0 Fund Balance Carryover is budgeted in FY 09-10. Fund Balance Carryovers in the three years prior to FY 08-09 were in excess of \$500,000. The actual carryover in FY 08-09 was \$184,164 (the budgeted Fund Balance Carryover was \$803,176; this \$619,012 shortfall has been the primary driver in Parole & Probations budget difficulties this year).

All other revenues are budgeted at, essentially, the same level as FY 08-09. In particular, CCA funds (DOC Grant-In-Aid) are budgeted at the FY 08-09 level prior to FY 08-09 state reduction, and include a \$75,000 increase based on a reallocation of funds. Any reduction in the state or Board of Commissioners allocation of CCA funding to Parole & Probation, or any reduction in General Fund support will require a reduction in service.

4. **Traffic & Life Safety Team:** The authorized FTE in the Traffic & Life Safety program was reduced during FY 08-09. Five deputy positions were laid off in the Traffic & Life Safety Team (a records officer was laid off as well) due to a predicted revenue shortfall in that program. County policy dictates that the authorization for laid off positions goes away when they are laid off. The Traffic & Life Safety Team is expected to utilize 10.0 FTE deputies FY 09-10.
 5. **Fleet Costs:** The Sheriff's Office fleet costs in operating programs are increasing \$525,193 in FY 09-10, from \$1,360,920 to \$1,886,113, a 38.6% increase. The Sheriff's Office fleet is now managed by Public Works who is using comparable counties' costs to set our rates. So far Public Works' experience with the Sheriff's Office fleet indicates that our operating costs are lower than other counties and they hope to reduce our rates somewhat in future years.
- II. Please describe the impact of state, other government, or other revenue reductions on a) the current year budget, and b) the proposed budget.
1. **State Funding - CCA / Grant In Aid:** The Sheriff's Office FY 08-09 Adopted Budget includes \$10,053,117 in CCA / Grant In Aid revenue. The state reduced this funding in mid-year by \$575,901 to \$9,477,216. The Board of Commissioners "back-filled" this reduction so that service levels could be sustained.

The FY 09-10 Sheriff's Office budget includes \$10,060,117 in CCA / Grant In Aid revenue. The state's budget process is not concluded and it is very unclear as to whether this level of funding will be sustained.

2. **City of Springfield:** The City of Springfield is projected to pay the Sheriff's Office \$200,000 in FY 08-09 for jail beds. Included in the FY 09-10 budget is \$190,843 for Inmate Housing from Springfield. City of Springfield officials project that their jail will be opening in November 2009. If this target opening date is met, it will likely reduce the budgeted revenue figure significantly.
3. **US Marshal's Revenue:** The Sheriff's Office has an agreement to rent jail beds to the US Marshal's Office. The agreement is for an estimated 120 beds per day at \$117.57/bed/day. The Sheriff's Office has budgeted \$4,634,609 in revenue in FY 09-10, an average of 108 beds per day. If the US Marshal's utilization is less than an average of 108 beds per day, the Sheriff's Office will experience a revenue shortfall. This is significant revenue to the Sheriff's Office, so slight variations can have a substantial impact on the budget.

III. Please describe areas where changes to the proposed budget would have a significant impact on leverage or mandates.

1. **Leveraging Jail Beds:** The fully loaded/total cost per jail bed changes depending upon the number of jail beds operated. This is because there are fixed costs and variable costs related to operating a jail. Regardless of the number of jail beds operated, fixed costs such as Book-In, county charges, utility bills, etc. must be paid. As additional jail beds are operated, variable costs are added, but the overall cost per bed goes down as the fixed costs are spread over more and more jail beds.

The incremental cost of a jail bed ranges from roughly \$70 to \$100/bed/day. As long as the county is not able to operate the entire jail due to a lack of resources, any jail bed sold to other jurisdictions for more than the incremental cost makes a contribution toward the fixed costs. This contribution helps fund additional jail beds, making more local jail beds available to house the general inmate population. For example, by selling jail beds to the City of Eugene for \$115.30/bed/day, Eugene more than covers the incremental cost per bed and helps make additional jail beds available. As a general rule of thumb, for every four jail beds rented to an outside agency, that outside agency is funding a fifth jail bed.

Looked at from the opposite perspective, the loss of any contracted jail beds will impact more than just the contracted number of beds. A contract for 15 beds also makes a contribution for additional beds, so if the contract for the 15 beds goes away, the additional beds go away as well.

2. **Leveraging / Revenue:** More than half of the Sheriff's Office budget is funded by dedicated revenues other than the General Fund. The following programs receive General Fund support, but also receive significant dedicated revenue:

Emergency Management
Marine Patrol
BLM
Miscellaneous Contracts
Police Records
Police Dispatch
Search & Rescue
Traffic & Life Safety Team
Civil
Electronic Supervision
Jail Security
Medical Services
Offender Management (DOMC)
Community Services
Mental Health
Community Corrections Center
Parole & Probation

Any reduction in the General Fund support to the programs listed above will impact the service provided by that program. There are also another 30 programs in the Sheriff's Office that are entirely funded with dedicated revenue.