

**BOARD OF COMMISSIONERS'  
REGULAR MEETING**

August 31, 2011

9:00 a.m.

Harris Hall Main Floor

Commissioner Faye Stewart presided with Commissioner Jay Bozievich, Rob Handy and Pete Sorenson present. Sid Leiken was excused. County Administrator Liane Richardson, County Counsel Stephen Vorhes and Recording Secretary Melissa Zimmer were also present.

1. **ADJUSTMENTS TO THE AGENDA**

Stewart asked to pull 8c.

2. **PUBLIC COMMENTS**

Wayne Heligson, Eugene, said he is with the River Road Park and Recreation District and their purpose for showing up is to find out what the County is doing with the city is going to affect their position with regard to reference to the city. He said they need the Board's help. He commented that the city is killing them by annexing pieces of property. He added they are impossible to deal with as it is their way or the highway and they want to know whose side the Board is on. He asked if they are going to get the assistance they need. He indicated that they still don't have a 195 Agreement and the city is not in a hurry to sign anything like that.

Julia Pomert, Eugene, asked the Board for support for drug treatment in their community and County. She believed it is a way to reduce expenses in the long term by reducing the amount they are going to spend to incarcerate people. She noted one of the largest group people incarcerated are for drug offenses. She thought if they could lower the drug offenses and not only the drug offense, but property crimes, they could reduce the amount they spend to incarcerate people. She came to the Board because she read the Board was considering stopping funding for the Buckley House Detox Center. She indicated that is the first entry for addicts and going to the Buckley Detox Center is sufficient to stop their addiction, to give them the extra help so they change their lives and are not continuing in an addictive lifestyle. She thought for a small amount of money, it was a way they could stop some of the expenses down the road. She noted the big expense is incarceration, She commented the more they can prevent incarceration, they more they are saving money. She urged the Board's support for drug treatment and keep the Buckley House Detox program in the community.

Cammy Watson, Eugene, stated she was in drug treatment. She supported Buckley. She stated she has been in treatment for three years. She said when she went to detox it was the first step in her recovery. She didn't want to see money cut from Buckley.

Carleen Reily, Eugene, stated these statements are her own. She said the recent Register Guard article about the proposal to divest the city of Eugene's decision making

participation in the region between the UGB and the metro boundaries causes her anxt. She added that impacts of land use decisions in the area next to River Road and Santa Clara neighborhoods potentially affects their air and water quality, traffic congestion and light pollution and reduction of quality of life and real estate values. She said she had a lack of confidence in the Board of Commissioners to make decisions to reflect broad community needs. She asked the Board to abandon the approach to give them sole decision making authority of areas near her neighborhood. She commented that the best interests of the whole community are not being taken to heart. She asked the Board why they are not seeking revenue for necessities. She said after participating in Envision Eugene and experiencing support from the Eugene elected and staff for Sroll activities, she has a great deal more confidence that views of citizens would be considered if Eugene maintains participation in the region between the metro and UGB. She said part of Scroll's work has been to interview the service district's park, fire, ambulance and water. She recalled that her home was burglarized ten days ago. She asked why a decision hasn't been made for police services to match the needs of an urban area. She commented that many people think they are saving money by not annexing to the city, but other costs are paid in loss of property, emotional distress, insuance deductibles and unproductive activities trying to set things right. She asked if it was possible to establish a River Road Police district and contract with the city of Eugene. She said they are tired of having their neighborhood at the mercy of criminal's whims. She commented that an efficient and effective criminal justice system is a necessity as their neighborhood grows.and broad based services and land use decisions that uphold neighborhood values are essential, even if it means levying taxes to support them. She would rather pay for good governance than for rectifying crime or countering bad decisions.

3. **COMMISSIONERS' RESPONSE TO PUBLIC COMMENTS AND/OR OTHER ISSUES AND REMONSTRANCE**

Sorenson thanked the people who came to talk about the importance of Buckley House and public services. He said it is cheaper from their own experience to solve a problem before it gets out of hand. He thought they should put money into programs like Buckley House. He thought the cost effectiveness is there.

Handy said he was happy they were having a work session with the city of Eugene. He said it was long overdue. He said this was the time to work on all of their major revisions to the Metro Plan and to find a path forward for their special districts and to formalize their commitments. He said he will be asking the city of Eugene to formalize these commitments, whether it is the 195 Agreements or updating the Metro Plan or getting rid of Section F.

Bozievich said they are getting to the point where there is so little resource to try to spread amongst so many things. He said they have to make decisions whether they should keep deputies on the street or keeping sobering stations open. He commented that all of their choices are poor right now.

Stewart thanked everyone for giving testimony. He asked if the Eugene Budget has earmarked funding for the Buckley House in case the funding from the County was reduced.

Richardson indicated that the city of Eugene had earmarked \$300,000 of one time money to be used at the city manager's discretion in FY 2012 and FY 2013 to specifically fund Buckley House.

Stewart thought it was likely that Buckley House will be held whole through the process and there is a contingency plan. He noted that last night there was a tragic accident in Cottage Grove. He reported two youth were killed and one is fighting to stay alive. His thoughts and prayers went out to everyone to help with the community with the unfortunate accident.

4. **EMERGENCY BUSINESS**

None.

5. **CONSENT CALENDAR**

A. Approval of Minutes

B. Assessment & Taxation

- 1) ORDER 11-8-31-1/In the Matter of a Refund to Extreme Technologies Inc. DBA Bowtech, in the amount of \$46,399.42.

C. County Administration

- 1) ORDER 11-8-31-2/In the Matter of Delegating Authority to the County Administrator to Sign Ten Routine Contracts and Amendments.

D. Health & Human Services

- 1) ORDER 11-8-31-3/In the Matter of Amending Chapter 60 of Lane Manual to Revise Certain Health & Human Services Fees (LM 60.840), effective September 1, 2011.

E. Public Safety

- 1) ORDER 11-8-31-4/In the Matter of Accepting An Award From Office Of Justice Programs, Paul Coverdell Forensic Science Improvement Program In The Amount Of \$140,592 And Delegating Authority To The County Administrator To Sign Documents.

**MOTION:** to approve the Consent Calendar.

Handy MOVED, Bozievich SECONDED.

VOTE: 4-0.

6. **COUNTY ADMINISTRATION**

a. Announcements

Richardson reported that the city managers of Eugene and Springfield and she have committed to meet more often as they are working on developing their proposed budgets for all three entities for next year so when one is looking at making reductions and services that might significantly impact one of the others, they know about it ahead of time so they can have conversations about other ways to fund some of the programs as they all end up reducing their budgets.

7. **COUNTY COUNSEL**

a. Announcements

None

8. **COMMISSIONERS' BUSINESS**

a. ORDER 11-8-31-5/In the Matter of Recognizing Brandon Callister, PW Transportation Planning, a S.A.V.E. Award of 8 Hours Time Management.

MOTION: to approve ORDER 11-8-31-5.

Sorenson MOVED, Handy SECONDED.

VOTE: 4-0.

b. ORDER 11-8-31-6/In the Matter of Recognizing Debby Woodruff, IS, a S.A.V.E. Award of 4 Hours Time Management.

MOTION: to approve ORDER 11-8-31-6.

Bozievich MOVED, Sorenson SECONDED.

VOTE: 4-0.

c. DISCUSSION/Letter of Support for Willamette Water Company. (PULLED)

d. REPORT/Airport Update.

Tim Doll, Eugene Airport, gave a power point presentation on the status of the Eugene Airport. (Copy in file).

e. DISCUSSION/Envision Eugene Update.

Lisa Gardner, Carolyn Weiss, city of Eugene, gave a power point presentation on the update of Envision Eugene. (Copy in file).

Jerry Finnigan, Santa Clara/River Road, commented that SCRR was not really a portion of the Envision Eugene Program when it first started. He said it is a grass roots effort. He said when it began, it was an extension of the transition projects and then it became apparent to them that with the Board's considering altering the Metro Plan with Envision Eugene and the Infill Compability Studies, they were fitting in with what the city and County were doing. He said they first started with a strategy team for an education outreach to have a survey at the end. He indicated that it is becoming apparent to them with 30,000 people they cannot educate everyone enough to do a statistically valid survey. He said they are trying to reach as many people face to face to get more anecdotal information. He didn't know what the information was that they were gathering and how it will be formatted. He said if and when they do a new refinement plan, they will have the data.

Carleen Reily, Santa Clara, River Road, said she has gathered education from working with the leadership team. She said they have reached out in large circles interviewing their service districts. She added they are going to other gatherings to talk to people to meet their neighbors and hear their personal stories and they have begun to compile their neighborhood conversations about their priorities for their neighborhoods. She indicated they have more than 100 surveys and they are beginning to do home gatherings and more of the surveys to get more in depth types of conversations with their neighbors and they will do larger forums in October. She said they are doing outreach and learning.

Gardner stated that they have identified the need to do some specific planning in the River Road/Santa Clara area. She commented that it is an area that is different than any other part of their town. She thought it made sense to do some specific planning efforts to find out exactly what that neighborhood needs to grow over the next 20 years. She said the work of the SCRR Group is giving them a headstart. She commented that would be the work they would be doing in a year. She said it is a sophisticated grassroots effort. She said the way she perceived the work and the internet surveys the neighborhood is doing is trying to get to the root of the issues. She noted a big issue is annexation or fear of annexation. She indicated that this group has the highest level of support from the city of Eugene.

Handy commented that the time is now to address the Santa Clara/River Road issues within the refinement plan, the Metro Plan and others. He thought they had the cart before the horse with regard to timelines and how long things are taken.

He said if they are going to have an updated Refinement Plan and some of the outcomes or changes to the Metro Plan, they will need to do technical studies about an updated public facilities plan, stormwater issues and the study of Santa Clara/River Road hydrology. He indicated they need a path forward for the River Road Park District and they need to get an IGA in place now. He stated that waiting a few years is not acceptable and there is no reason not to do it now. He said they have revisions to Section F of the Metro Plan. He asked if that draft was addressed and if they are going to move on the data, the findings they are doing to need. He said the alternative is getting rid of Section F of the Metro Plan. He said now is the time to formalize their commitments. He wanted to know if they were moving forward with the IGA with the park district.

Garnder said she doesn't specifically work on the park issue. She came back to give an update on Envision Eugene on what they are working on. She noted all the issues Handy raised they are aware of. She stated they have a clear mandate in front of them that is to complete the work of HB3337 and every available resource is working on that. She commented that they were fortunate to have the groundwork done by SCRR. She stated they cannot initiate a refinement plan for River Road/Santa Clara until they complete HB3337 and establishing their urban growth boundaries. She stated they are working in good faith towards the goals that have been identified by the County. She said they want to work with the County on how to incorporate the County's interests into their comp plan. She added the Metro Plan issues are being worked on in a parallel process, but they are not bringing Envision Eugene into the Metro Plan process.

Handy commented the work the County was interested in has disappeared. He hoped a message will go back to the city of Eugene around these things that have to happen. He wanted to get the hydrology study going for the park district for the storm water issues. He said they have to do that to update the Metro Plan otherwise they should toss out that section of the Metro Plan.

Bozievich asked Finnigan and Reilly as they were getting out talking to the public, the issue he was involved with in the past is the concern of maintaining the characteristic of the neighborhood. He said one of the goals in Envision Eugene is to provide for compact urban development. He said there seems to be a cross purpose of trying to do that because River Road and Santa Clara were originally developed on well and septic and the lot sizes are larger. He asked if the public was concerned about infill and going to urban street standards and affecting the character of the neighborhood.

Finnigan said the infill is still an issue in Santa Clara. He said with the character of the community, one deals with the larger lot sizes and another deals with the issue of open space and parks and being able to move around. He added that stormwater is an issue in Santa Clara.

Reilly said they may be evolving in River Road in that people want their larger lot sizes with their trees. She said trees are valuable to them. She noted that they will be having to accommodate new people in their neighborhood. She said they are hoping the dense area will be along River Road where they could have LTD provide better transit service and hoping to improve the pedestrian and bicycle opportunities to use all forms of transportation.

Gardner thought one of the strategies could be street improvements that are more contact sensitive and reflect the neighborhood's nature. She added they don't have to do the exact same curb, gutter approach everywhere they go.

Bozievich echoed Handy's frustrations with the River Road/Santa Clara that there was no stormwater master plan for the area. He said this has been an issue in front of the city for a long time and the fact they haven't started planning for a master stormwater planning and to take the UIC's out of service and to deal with stormwater. He added the city has jurisdiction within the UGB of that area to master plan the urban facilities. He asked why the city didn't help plan for the special districts. He said they are annexing piecemeal out of the districts, taking away their tax base. He added they can't take care of their infrastructure. He said the County will inherit a horrible set of infrastructure. He noted that Emerald Park is a gem and it is sad they are not doing more toward the 195 agreements and how they are going to maintain those special districts in this transition and come to a cooperative agreement. He commented if the city wants jurisdiction between city limits and the UGB, they need to take some responsibility to the citizens in that area who can't vote for a city councilor. He thanked the city for providing money for SCRR were voluntary. He said there is nothing that would hold up a continuing master plan. He doesn't know why they are not working on that now. He stated the Envision Eugene process is not going to change inside the UGB. He didn't understand why 20 years later they still don't have a stormwater master plan.

Stewart commented that several of the Board members were looking for more information and dialogue in different areas. He recommended that the County Administrator draft a letter to Mr. Reis that they want to talk specifically about the 195 agreements, around the parks district. He said Envision Eugene will get to what neighborhoods and refinement plans and quality of life things are doing. He senses a disconnect on whether they are talking about stormwater system plan. He wanted to get a response back from the city or get a specific work plan in the near future for those items. He commented with state land use laws there are disconnects on criteria for certain things they need to consider.

## 9. **COMMISSIONERS' ANNOUNCEMENTS**

Stewart announced that he attended a United Way meeting put on the Success by Six Program around promised neighborhoods. He noted that United Way is working on grant funding in the Bethel Trainsong area and in Springfield. He said it is dealing with ages

zero to five. He said the vision is that all children growing up in promised neighborhoods have access to effective schools and strong systems of family and community support that would prepare them to attain an excellent education and successful training as they transition into college and their career. He indicated that last night he met with staff from Senator Merkley's office and the discussion was to talk about where they are at with Secure Rural Schools and what they believe is going to be their assistance with SRS. He was told last night that the Senate's approach is that they think there is going to be a continuing resolution prepared in September and their effort is to get a one year extension of Secure Rural School payments at the 2011 level for an additional year. He reported that they believe it is the best and only option they have left at this late date. He noted there is an effort on the House side to put together an effort that might be a bridge with moving into natural resource management , but it might not meet next year's budget process.

10. **EXECUTIVE SESSION as per ORS 192.660**  
(Commissioners' Conference Room)

Per ORS 192.660 (2)(f) and (2)(h) for the purpose of discussing litigation.

12. **OTHER BUSINESS**

None.

There being no further business, Commissioner Stewart recessed the meeting into Executive Session at 11:30 a.m.

Melissa Zimmer  
Recording Secretary